

MINUTES OF THE REGULAR MEETING OF THE
 BOARD OF DIRECTORS OF
 COUNTY SANITATION DISTRICT NO. 21
 HELD AT THE OFFICE OF THE DISTRICT;
 AND AT THE KENNETH HAHN HALL OF ADMINISTRATION
 VIA TELECONFERENCE

February 28, 2024
 1:30 o'clock, P.M.

The Board of Directors of County Sanitation District No. 21 of Los Angeles County met in regular session both in person and via teleconference.

There were present: Sal Medina, Director from Claremont
 Stan Liu, Director from Diamond Bar
 Gabriel Quiñones, Director from La Puente
 Tim Hepburn, Director from La Verne
 Steve Lustro, Alternate Director from Pomona
 Emmett Badar, Director from San Dimas
 Nancy Tragarz, Director from Walnut
 Linsey Horvath, Director from Los Angeles County
 Cory C. Moss, Chairperson, Director from Industry

Absent: Dario Castellanos, Director from West Covina

Also present: Kimberly S. Christensen, Secretary to the Board
 Jessica Lienau, District Counsel

RE: PUBLIC COMMENT The Chairperson announced this was the time for any questions or comments by members of the public. There were no public comments or questions to address the Board on any matters.

RE: MINUTES Upon motion of Director Hepburn, duly seconded and unanimously carried by a roll-call vote, the minutes of the regular meeting held January 24, 2024, were approved.

RE: DISTRICT EXPENSES The following expenses for the month of November 2023, were presented and upon motion of Director Hepburn, duly seconded and unanimously carried by a roll-call vote, were approved:

Local District Expenses:	
Operations & Maintenance	\$ 5,401
Allocated Expenses:	
Joint Outfall	<u>17,699,534</u>
Total Expenses	<u>\$17,704,935</u>

RE: ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR FISCAL YEAR ENDING JUNE 30, 2023 RECEIVE AND ORDER FILED The Districts' *Annual Comprehensive Financial Report* (ACFR) for the fiscal year ending June 30, 2023, which includes the annual audit required by state and federal laws, has been previously distributed to the Directors. This item is consistent with the Districts' Guiding Principles of commitment to fiscal responsibility and prudent financial stewardship; and to protect financial and facility assets through prudent investment and maintenance programs. A recommendation was made to receive and order filed the Districts' ACFR for fiscal year ending June 30, 2023.

The Chief Engineer and General Manager advised that all of the agendas include an item to receive and file the ACFR, which includes the annual audit required by state and federal laws. The ACFR was reviewed by an independent Certified Public Accounting firm and there were no findings of concern. The agency maintained a high credit rating, and the CalPERS pension is funded at 90 percent. The first several pages in the ACFR include a management summary that discusses the Districts' capital projects, goals, an overview of the Districts' wastewater and solid waste operations, and financial position.

Upon motion of Director Hepburn, duly seconded and unanimously carried by a roll-call vote, the *Annual Comprehensive Financial Report* for fiscal year ending June 30, 2023, which includes the annual audit required by state and federal laws, and was previously distributed to the Directors, was accepted and ordered filed.

RE: ANNEXATION NO. 773
RESOLUTIONS AUTHORIZING
APPLICATION TO LOCAL AGENCY
FORMATION COMMISSION AND
APPROVING NEGOTIATED
EXCHANGE OF PROPERTY
TAX REVENUES - ADOPT

Annexation No. 773 consists of one existing single-family home in the City of Claremont. Each annexation to the District’s service area requires adoption of two resolutions by the Board. The first resolution authorizes submittal of the annexation application to Local Agency Formation Commission (LAFCO) and consents to a waiver of the LAFCO protest hearing. The second resolution is a joint resolution with agencies that already

provide services to the proposed annexation territory agreeing to the amount of property tax revenue that will be apportioned to the District in accordance with the Revenue and Taxation Code. A data sheet, map, and Notice of Finding were attached to the agenda. A recommendation was made that the Board adopt a resolution for making an application to LAFCO for annexation and consent to a waiver of protest proceedings. Furthermore, a recommendation was made that the Board adopt a joint resolution with the County of Los Angeles, City of Claremont, and Three Valleys Municipal Water District, approving and accepting the negotiated exchange of property tax revenues resulting from annexation.

Upon motion of Director Hepburn, duly seconded and unanimously carried by a roll-call vote, the Board of Directors of County Sanitation District No. 21 of Los Angeles County does hereby approve the Joint Resolution of the Board of Supervisors of the County of Los Angeles, the governing bodies of the City of Claremont, and Three Valleys Municipal Water District, and this Board of Directors, approving and accepting the negotiated exchange of property tax revenues resulting from Annexation No. 773 to the District, a copy of which is on file at the Office of the District and by reference incorporated herein as though fully set forth; and the Chairperson and Secretary are authorized to execute the Joint Resolution on behalf of the District. Furthermore, the following resolution was adopted:

RESOLUTION

WHEREAS, the Board of Directors of County Sanitation District No. 21 of Los Angeles County, hereinafter referred to as “District”, desires to commence proceedings for the annexation to District of certain territory, described in Exhibit “A”, attached hereto and by reference incorporated as a part hereof; and

WHEREAS, said Board of Directors does hereby certify that the proposed annexation is exempt from the provisions of the California Environmental Quality Act;

NOW, THEREFORE, said Board of Directors does HEREBY RESOLVE, FIND, AND DECLARE as follows:

1. Application and a proposal is hereby made to the Local Agency Formation Commission of Los Angeles County for a change of organization as follows:

(a) This proposal is made pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 commencing with Section 56000, Government Code, State of California.

(b) The nature of the proposed change of organization and the name of the District for which such change of organization is proposed are as follows:

The annexation of the territory described in Exhibit “A” hereof to County Sanitation District No. 21 of Los Angeles County.

(c) The names of all other affected counties, Districts, or cities are as follows:

Counties: None

Districts: None

Cities: Claremont, Diamond Bar, Industry, La Puente, La Verne, Pomona, San Dimas, Walnut and West Covina

- (d) The territory is uninhabited. A description of the exterior boundaries of such territory is set forth in Exhibit "A" hereof.
 - (e) It is desired that the proposed annexation provide for and be made subject to the following terms and conditions:
 - (1) The retention by District of the deposited sum of \$7,950.00 as the fee required by the Board of Directors for said annexation.
 - (2) The negotiated exchange of property tax revenues between affected agencies resulting from said annexation to District.
 - (f) The reasons for this proposal are as follows:
 - (1) The District is empowered to and is engaged in providing sewerage facilities which can best serve the territory proposed to be annexed with sewage disposal service. Based on the information provided by the property owners, the District's sewerage facilities have or, in accordance with current policy, will have adequate capacity to collect, treat, and dispose of the wastewater anticipated to be generated on the subject property. Actual sewer hook-up will not be allowed until payment of the connection fee and shall be subject to all circumstances then existent including the availability of capacity. Disposal of the treated wastewater will be in accordance with waste discharge permits issued by the appropriate California Regional Water Quality Control Board.
 - (2) Said territory consists of one existing single-family home, and the property owners have requested in writing that the territory be provided with sewage disposal service.
 - (3) Said territory must be annexed to District before sewage disposal service is provided.
 - (g) This proposal is consistent with the sphere of influence of the District.
 - (h) In accordance with the requirements of California Health & Safety Code Section 4830, the territory subject to this annexation will benefit from the annexation.
 - (i) It is hereby requested that proceedings be taken for the change of organization proposed, according to the terms and conditions stated above and in a manner provided by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.
2. Said District consents to waiver of protest proceedings pursuant to Section 56663 of the Government Code.
 3. The Clerk of the District is hereby authorized and directed to file a certified copy of this resolution with the Executive Officer of the Local Agency Formation Commission of Los Angeles County.

RE: DISTRICTS' OPERATIONS DURING
RECENT STORMS - DISCUSS

The Chief Engineer and General Manager stated that he is providing a detailed report on the February storms discussed in a recent email that included details of various Sanitary Sewer Overflows (SSOs) and a press release regarding the cause of the SSOs.

He gave some background on the Districts' sewer system. The Districts operates and owns treatment plants and a large, interconnected sewer system, also known as the Joint Outfall System (JOS). All local sewer lines (city and county) connect to the JOS, as was shown on a map. There were unprecedented storms that occurred in early February 2024. The Districts can tie into Los Angeles County Department of Public Works Rain Gauge Data. The cumulative rainfall from February 1-8, 2024, was shown on a map of the JOS. The foothills in the San Gabriel Valley saw rainfall of over 11 inches.

During two storms that occurred on February 1 and 4-6, staff saw significant increases in flow to treatment plants. The Districts' treatment plants remained online 100 percent, handled record flows, and experienced only minor issues. The treatment plants took all incoming flow from the cities and the County of Los Angeles. All pumping plants were online 100 percent with no pumping limitations. There were no blockages or structural failures, as had occurred with the spill in Carson in 2021, that caused issues. He stated that the Sanitary Sewer Overflows (SSOs) were caused by stormwater entering the sewer system, not equipment or structural failure.

SSOs occurred in nine locations, as was shown on a map. Most of the overflows were relatively small at 20-60,000 gallons. One SSO located in Rancho Dominguez spilled a total of 8 million gallons, and wastewater ran into the Dominguez Channel, Los Angeles River, and the harbor and ports of Long Beach and Los Angeles.

The storms caused region-wide street flooding, as was shown in photos. There were advisories to the public against driving during street flooding. When street flooding occurs, staff sees a direct impact to sewer flows. He showed a photo of a service worker from the City of Los Angeles relieving a flooded street during this last storm by opening the manhole cover to allow water to drain into the sanitary sewer. While it may have relieved the problem of flooded streets, it only pushes the problem further downstream, and can lead to SSOs. The stormwater inflow impacts on the Rancho Dominguez Sewer, shown on a line graph, revealed a pattern of increased rain levels and concurrent significant increases in sewer flow on February 1 and 4-6. On February 4, the intense rain caused the sewer level to “skyrocket,” which caused pressure to build in the sewer that pushed out water from the manhole and junction structure covers and damaged the surrounding asphalt, as was shown in a photo.

He showed a photo of a typical manhole cover. A manhole cover is designed to provide access to a sewer and can withstand roadway traffic. A manhole has a metal rim and holes to allow for a crowbar to lift the cover. Manholes are not watertight. Ideally, the stormwater and sanitary sewer systems stay separated, as was shown in a photo. Storm drains are located at the edge of the roadway. Some cities install screens to storm drains to filter debris. Sewer manholes are located at the crown or center of the roads. The two systems are completely separate, although there is always incidental water that enters the sewer system. The heavy rainfall and street flooding causes the manholes in many locations to be completely submerged in water, allowing the rainwater to enter the sewer system from the lip or holes of the manhole.

He discussed a bar graph showing the stormwater impacts to peak and average daily flows to JOS treatment plants. In the days preceding the storms of February 1 and February 4-6, the typical peak and average flows were 500 and 380 million gallons per day. However, during the storms, peak and average daily flows to the JOS significantly increased and doubled during the second storm that hit Los Angeles County from February 4-6. When the rainfall subsided then the flows returned to normal.

In response to Director Barakat, City of Bradbury, the Chief Engineer and General Manager advised the Districts’ system was able to take a lot more flow, but SSOs still occurred throughout the system. Once the tunnel is constructed, while it would provide additional capacity for getting treated effluent flow out of the Warren Facility, it would not affect the capacity of getting raw sewage into the Warren Facility.

In response to Director Liu, City of Diamond Bar, the Chief Engineer and General Manager advised that the storm drain system is completely separate and different from the District’s sewer system.

He showed more photos of street flooding and advised of the importance of preventing flooding, by allowing catch basins to flow unimpeded. He further advised of the importance of the corking and sealing manholes to prevent stormwater inflow. It’s a practice that Districts implement in the JOS, and the Districts would offer supplies to the cities and county free of charge for their sanitary sewer systems. He then advised of two different commonly used methods to identifying sources of stormwater inflow to sanitary sewer systems, which included smoke testing and/or dye testing. Smoke testing involves introducing smoke into the sewer system to see where it may daylight out of the system through connections, while dye testing involves the release of an inert/non-reactive dye to the drain to trace whether it is connected to the sewer system. Districts’ staff would be available to support cities and the county in identifying areas of high stormwater inflow for further study. Lastly, he advised that the Districts has sent a letter to City Managers and Public Works Directors regarding action requested to prevent sewer overflows during storms. Hardcopies of the letter were also attached to Directors’ agendas. He summarized the specific actions as follows:

- Prevent - Keep stormwater catch basins cleared to minimize street flooding.
- Train - Train staff (e.g., Public Works, Police, Fire Department) not to remove a sanitary sewer manhole cover to drain a flooded street.
- Prepare - Seal manhole covers that may become submerged. The Districts will provide caulk or silicone and corks free of charge upon request for sealing manhole covers.
- Tell Us - If you are aware of any areas that are subject to flooding during rain events, provide the Districts with the location and approximate boundaries so that staff can determine if there is potential for inflow of storm flows.

He reiterated that staff could provide support to cities and the county for inflow and infiltration studies that involve smoke or dye tests to show illegal connections. These actions are requested to prepare for this wet season and beyond. This letter to the cities and the county is an important resource for management issues. The Districts can assist cities and the county to identify problem areas. He advised that Districts' staff is already working with the City of Long Beach and has a planned meeting with the City of Whittier to address these issues.

In response to Director Finlay, City of Duarte, the Chief Engineer and General Manager advised that the worst flooding was contained in the residential areas. Litter control is a key to avoiding future flooding. Some manholes are for the storm drain system and other utilities. A Sanitation Districts' manhole will contain sewage.

In response to Director Clark, City of Rosemead, the Chief Engineer and General Manager advised that street flooding is accidental. Sometimes there are inappropriate and illegal connections to the system or plumbers inadvertently connect due to the lack of knowledge.

The Chief Engineer and General Manager reminded the Directors that as a result of a third-party audit (following the 2021 Carson spill), the Districts initiated the development of a sewer flow model and monitoring system. He showed a map of the flow meters recently authorized by the Board for a portion of the JOS. While the monitoring system is necessary for the ongoing development of the sewer flow model, it has already paid dividends by identifying stormwater inflow issues in real-time. The Districts will add more meters in the north portion of the system next year to support the expansion of sewer model. In its entirety, the sewer model and monitoring system will allow the Districts to better manage the sewer system during rainy seasons, and it will be a great tool for staff to identify stormwater inflow hotspots and/or provide cities with information on where to focus their efforts to control inflow. He plans to discuss the matter with the Personnel Committee to determine the best way to assist cities and the county to get ahead of this problem.

Director Lustro, City of Pomona, requested a copy of the slide presentation.

Upon motion of Director Hepburn, duly seconded and unanimously carried, the meeting was adjourned.

CORY MOSS
Chairperson

ATTEST:

KIMBERLY S. CHRISTENSEN
Secretary

/ee